CABINET 7 SEPTEMBER 2021

PROJECT POSITION STATEMENT & CAPITAL PROGRAMME MONITORING QUARTER ONE 2021/22

Responsible Cabinet Member – Councillor Scott Durham, Resources Portfolio

Responsible Directors – Dave Winstanley, Group Director of Services, Elizabeth Davison, Group Director of Operations

SUMMARY REPORT

Purpose of the Report

- 1. This report provides:
 - (a) A summary of the latest Capital resource and commitment position, to inform monitoring of the affordability and funding of the Council's capital programme.
 - (b) An update on the current status of all construction projects currently being undertaken by the Council
- 2. It also seeks approval for a number of changes to the programme.

Summary

- 3. The projected outturn of the current Capital Programme is £268.833m against an approved programme of £269.715m. The investment is delivering a wide range of improvements to the Council's assets and more critically, to Council services. Refurbishment of council homes, improved learning environments in schools, better traffic flows and opportunities for sustainable travel have been achieved and are detailed within the report. The programme, including commitments, remains affordable within the Medium Term Financial Plan (MTFP) for 2021/22 2024/25.
- 4. The Council has a substantial annual construction programme of work. The current project position statement (PPS) shows there are 45 live projects currently being managed by the Council with an overall projected outturn value of £134.570m. The majority of projects are running to time, cost and quality expectations but are being monitored given the current pressures on resources in the construction sector nationally.
- 5. The projects are managed either by the Council's in-house management team, a Framework Partner or by Consultants sourced via an open/OJEU tender process.

Recommendations

- 6. It is recommended that Cabinet:
 - (a) Note the attached status position on construction projects.
 - (b) Note projected capital expenditure and resources.
 - (c) Note the review and final outturn of scheme in paragraph 19.
 - (d) Approve the adjustments to resources as detailed in paragraph 24.

Reasons

- 7. The recommendations are supported by the following reasons: -
 - (a) To inform Cabinet of the current status of construction projects.
 - (b) To make Cabinet aware of the latest financial position of the Council.
 - (c) To maintain effective management of resources.

Elizabeth Davison
Group Director of Operations

Dave Winstanley
Group Director of Services

Background Papers

- (i) Capital Medium Term Financial Plan 2021/22 2024/25
- (ii) Project Position Statement June 2021

Brian Robson : Extension 6608 Claire Hayes : Extension 5404

| S17 Crime and Disorder | This report has no implications for crime and disorder. |
|---------------------------------|---|
| Health and Well Being | There are no issues relating to health and wellbeing |
| | which this report needs to address. |
| Carbon Impact and Climate | There are no carbon impact implications in this |
| Change | report |
| Diversity | There are no specific implications for diversity |
| Wards Affected | All wards are affected. |
| Groups Affected | The proposals do not affect any particular groups |
| | within the community |
| Budget and Policy Framework | This report does not represent a change to the |
| | budget and policy framework. |
| Key Decision | The report does not represent a key decision |
| Urgent Decision | For the purpose of the 'call-in' procedure this does |
| | not represent an urgent matter. |
| Council Plan | The Capital Programme referred to in the report |
| | supports delivery of the Council Plan through |
| | appropriate deployment of the Council's resources |
| Efficiency | The recommendations support the effective and |
| | efficient use of resources. |
| Impact on Looked After Children | This report has no impact on Looked After Children |
| and Care Leavers | or Care Leavers |

MAIN REPORT

Information and Analysis

2020/21 Capital Spend and Resources

Information and Analysis

- 8. **Appendix 1** is a summary of all of the live construction projects and provides an overview on numbers, client responsibility, details of projected spend against budget and projected completion dates.
- 9. **Appendix 2** is for information and lists all live construction projects and provides details on numbers, type and details of the key individuals responsible for the delivery of the projects. It also provides a statement on the current status position on each project, details of actions being taken, where required and any current issues.
- 10. **Appendix 3** summarises the Council's capital commitments which are yet to be financed and also shows how it is intended for them to be financed. The total value of commitments, including available resources brought forward from previous years and 2021-22 schemes previously released by Cabinet, is £166.204m.
- 11. **Appendix 4** shows the Council's projected capital receipts and how they are going to be utilised to help finance the capital programme over the life of the MTFP.

Project Position Statement

- 12. Project management procedures require the production by project managers of a Project Position Statement (PPS) for all projects over £75,000. This report brings together the pertinent data from the current PPS with financial information from the Financial Management System (FMS) and approvals by Cabinet.
- 13. The Project Position Statement (Appendix 1) details the current live construction projects, up to the end of June 2021, by delivery area, and provides details on numbers, the current status position on each project with regards to budget and completion and any comments on current issues. The statement excludes any completed projects or those on hold.
- 14. The overview of live construction projects is as follows:

| | Projects | Current Approved Budget | Projected Outturn | Variance | Variance (Value) |
|-----------------------------------|----------|-------------------------------|----------------------|----------|---------------------|
| | | £/p | £/p | % | £/p |
| Chief Executive & Economic Growth | 13 | 52,349,894 | 52,261,020 | (0.2) | (88,874) |
| Operations | 17 | 23,033,201 | 23,019,531 | (0.1) | (13,670) |
| People | 2 | 4,154,656 | 4,154,656 | 0.0 | 0 |
| Services | 13 | 55,097,811 | 55,135,168 | 0.1 | 37,357 |
| TOTAL | 45 | 134,635,562 | 134,570,375 | (0.2) | (65,187) |

15. The table shown above includes a column for current approved budget. In certain cases this budget figure may be different from the original approved budget. This could be as a result of variances identified during construction or other variables not known at the initiation stage. The original budget and all subsequent changes have been reported to and approved by Cabinet.

16. The live projects are at the following stages:

| Department | Brief | CP1 | CP2 | CP3 | CP4 | CP5 | Total |
|-----------------------------------|-------|-----|-----|-----|-----|-----|-------|
| Chief Executive & Economic Growth | 0 | 2 | 5 | 2 | 2 | 2 | 13 |
| Operations | 0 | 4 | 0 | 7 | 6 | 0 | 17 |
| People | 0 | 0 | 0 | 2 | 0 | 0 | 2 |
| Services | 0 | 4 | 1 | 4 | 3 | 1 | 13 |
| TOTAL | 0 | 10 | 6 | 15 | 11 | 3 | 45 |

- (a) **Control Point 1 (CP1) Start Up:** is used to define the position of a project at its conception stage.
- (b) **Control Point 2 (CP2) Initiate:** defines a project at feasibility stage and will likely include a desktop assessment of a project and the use of informed estimates.

- (c) **Control Point 3 (CP3) Define:** the point that the project is progressed to RIBA Stage F, i.e. detailed design.
- (d) **Control Point 4 (CP4) Construction Phase:** is the stage at which work begins on the project, i.e. for a construction project on site through to build completion.
- (e) **Control Point 5 (CP5) Evaluate:** is the stage post completion of the project at which time the project is reviewed and lessons learned are discussed in order that they can be taken to the next or similar projects.
- 17. The status on live projects is as follows:

| Department | | | * |
|-----------------------------------|---|----|---|
| Chief Executive & Economic Growth | 1 | 11 | 1 |
| Operations | 1 | 16 | 0 |
| People | 0 | 2 | 0 |
| Services | 0 | 13 | 0 |
| TOTAL | 2 | 42 | 1 |

- (a) Star and triangle symbols are used to identify projects that have variances which are:-
 - (i) More than £5,000, if the variance is also more than 5% of the approved budget for the project, or
 - (ii) More than £50,000 regardless of the percentage variance.
- (b) Projects that are within these margins are symbolised with circles.
- (c) In addition to cost, the same symbols are used to indicate similar levels of variances in time and quality/outputs/outcomes.

18. Current projects with the triangle symbol are as follows:-

| Project | Reason for Variance | Action |
|-------------------------|---|---|
| Ingenium Park | The drainage works for the scheme have had to be delayed due to the working restrictions we have around the Great Crested Newts. The window for undertaking the drainage works is only between November-February, and has therefore delayed the completion of the overall scheme. The complexity and delay in delivering Ingenium Park may have an impact on budget which is now being reviewed | The drainage works will go out to tender in September for a November start on site. Reassessment of project budget. |
| Allington Way - Phase 3 | The lack of resource availability particularly bricklayers in the construction market has extended the programme beyond the original completion date. | Resources are being monitored and reviewed to see they can be moved from other work. |

- 19. In line with the Council's Financial Procedure rules any scheme with an outturn value of in excess of a £1m has to be reported to Cabinet. In accordance with the agreed procedure the Dolphin Centre Refurbishment scheme has been reviewed (CP5) and the results and final outturn are shown in **Appendix 5.**
- 20. If approved this scheme will be removed from the live PPS listing in Appendix 2.

Reconciliation of Project Position Statement to Capital Programme

21. The table shown below reconciles the differences between the Capital Programme (CP) and the Project Position Statement (PPS). Differences occur because the Project Position Statement includes all construction projects over £75,000 in value funded from Capital and Revenue sources. Spending within the Capital Programme is not always of a construction nature, can be of any value and excludes Revenue funded schemes.

| | Value £m |
|--|----------|
| Live Projects from Project Position | 134,570 |
| Schemes closed or on hold within CP but awaiting PPS post project review. | 21,729 |
| Annualised Schemes excluded from PPS - Housing Repairs & Maintenance | 1,018 |
| Annualised Schemes excluded from PPS - Highways Maintenance | 7,814 |
| Annualised Schemes excluded from PPS - Childrens Services School Maintenance | 0 |
| Non construction excluded from PPS | 17,134 |
| Capital Investment fund excluded from PPS | 35,560 |
| Projects under 75k excluded from PPS | 1,841 |
| Capital Schemes not yet integrated into PPS reporting | 14,323 |
| Included in PPS & CMR | -5,500 |
| Funding not yet allocated | 40,344 |
| Capital Programme | 268,833 |

22. The table below shows the split of the approved capital programme of £269.715m, between the different service areas and also the various categories of spend. When compared to the table above it shows that there is a projected £0.882m underspend on the approved capital programme.

| | Construction | | | | | | | |
|--------------------|----------------------------------|-----------------------|--|-----------------|---------------------|-------------------------------|--|---------|
| | Live Schemes 75k & Over | Annualised Schemes | Completed Schemes awaiting review | Live Schemes | Non construction | Capital investment fund | Housing New Build - not yet allocated | Total |
| Area | £m | £m | £m | £m | £m | £m | £m | £m |
| Housing | 22.980 | 0.893 | 6.815 | 0.049 | 0.940 | 0.000 | 42.213 | 73.890 |
| Economic Growth | 48.379 | 0.000 | 0.000 | 0.507 | 10.217 | 35.560 | 2.037 | 96.700 |
| Highways/Transport | 42.714 | 7.814 | 17.811 | 0.889 | 4.152 | 0.000 | 0.000 | 73.381 |
| Leisure & Culture | 19.310 | 0.000 | 0.000 | 0.184 | 0.000 | 0.000 | 0.000 | 19.495 |
| Education | 0.000 | 0.000 | 4.213 | 0.213 | 0.052 | 0.000 | 0.000 | 4.478 |
| Adult Social Care | 0.000 | 0.000 | 0.000 | 0.000 | 0.071 | 0.000 | 0.000 | 0.071 |
| Other | 0.000 | 0.000 | 0.000 | 0.000 | 1.701 | 0.000 | 0.000 | 1.701 |
| | | | | | | | | |
| Total | 133.384 | 8.707 | 28.839 | 1.841 | 17.134 | 35.560 | 44.250 | 269.715 |

Capital Programme

23. Paragraph 24 shows the movements in the Capital Programme since the approval of the 2021/22 Capital MTFP, some of which have not yet been approved by Members.

24. Adjustment to resources requested by departments:

Virements

| Department | Scheme | Value £ | Reason for adjustment | Impact on budget |
|-----------------------------------|-------------------------------|-----------|---|------------------|
| Chief Executive & Economic Growth | Advanced Design fees | (£10,000) | Advanced design funding for Treasury North | Nil Effect |
| Services | Treasury North | £10,000 | Advanced design funding for Treasury North | Nil Effect |
| Chief Executive & Economic Growth | Dolphin Centre M&E Phase 3 | (+7,500) | Advanced design funding for Dolphin Centre M&E Phase 3 | Nil Effect |
| Services | Dolphin Centre M&E Phase 3 | £7,500 | Advanced design funding for Dolphin Centre M&E Phase 3 | Nil Effect |
| TOTAL | | £0 | | |

Adjustments needing approval release

| Department | Scheme | Value £ | Reason for adjustment | Resource type adjusted |
|------------|-----------------------------------|------------|---|------------------------------------|
| Services | Roundhill Road Miller Homes | £27,753 | S106 Miller Homes sustainanble transport contribution | S106 |
| Services | West Park Travel Planning | £57,305 | S106 Bussey & Armstrong S106 travel programme | S106 |
| Services | Bridge Maintenance | £23,000 | RCCO 20/21 Contribution from bridge maintenance | RCCO |
| Services | Carlbury Slip 2 | £100,000 | RCCO 19/20 contribution towards carlbury | RCCO |
| Services | Branksome Play Area | (£80) | Scheme complete. | Funds moved back to play area S106 |
| Operations | Energy Efficiency - LAD 1b | £833,008 | Match funded grant for energy efficiency as per MTFP | Release of funds |
| Operations | Joint Venture Esh - Heighinton | (£429,829) | Scheme complete. Funds no longer required. | Funds returned to centre |
| TOTAL | | £611,157 | | |

Outcome of Consultation

25. There has been no consultation in the preparation of this report.